

**President's Fiscal Year 2011 Budget Request:
AUCD Analysis of Proposed Funding for Departments of Labor, HHS, and Education**

February 10, 2010

On February 1, President Obama transmitted his \$3.8 trillion Fiscal Year (FY) 2011 budget request to Congress. Several days before the release of the budget, President Obama announced a three-year freeze in discretionary spending except for those related to defense and national security. This freeze is reflected in the President's Budget outlined below. Many disability programs have been level-funded, some received small increases, and some have been cut or consolidated.

AUCD Network Programs

Included in the freeze are all the DD Act programs (UCEDD, DD Councils, and Protection & Advocacy) at \$187 million. University Centers for Excellence in Developmental Disabilities (UCEDD) would receive \$39 million, retaining the \$1 million increase obtained in the previous fiscal year.

For the Leadership Education in Neurodevelopmental and Related Disabilities (LEND) programs, the budget requests \$55 million under HRSA, an increase of \$7 million, as part of the President's Initiative to support children with autism spectrum disorders and their families. This funding will continue to expand Federal and State programs authorized under the Combating Autism Act to research, and support screening and evidence-based interventions when a diagnosis is confirmed. The Maternal and Child Health Block Grant would receive \$673 million, an increase of \$11 million over FY 2010.

The National Institute of Child Health and Human Development (NICHD), which funds the research centers (IDDRCs), would see an increase of \$40 million to \$1.4 billion. Total funding for National Institutes of Health (NIH) would be increased by \$1 billion to \$32.2 billion, showing the continued priority research holds in this administration.

CDC's Birth Defects, Developmental Disabilities, Disability and Health is funded at \$143,539 million, up by only \$171 thousand over FY 2010. The budget justification states that "the Budget's increased investments in [CDC] Health Promotion continue the initiative to expand support for children, families, and communities affected by autism spectrum disorders. In FY 2011, CDC will expand autism monitoring and surveillance and support an autism awareness campaign."

On February 4, HHS Secretary Kathleen Sebelius testified before the Appropriations Committee on the President's Fiscal Year 2011 Budget. Her testimony included the following statement on autism efforts:

"There is a \$222 million, an increase of \$16 million, included in the Budget to address Autism Spectrum Disorders (ASD). NIH research will pursue comprehensive and innovative approaches to defining the genetic and environmental factors that contribute to ASD, investigate epigenetic changes in the brain, and accelerate clinical trials of novel pharmacological and behavioral interventions. CDC will expand autism monitoring and surveillance and support an autism awareness campaign. HRSA will increase resources to support children and families affected by ASD through screening programs and evidence-based interventions."

FY 2011 President's Budget for Depts. Of Labor, HHS, and ED (in millions)

	FY 2009	Final FY 2010	President's FY 2011 Budget	Difference over FY 2010
DEP. OF HEALTH AND HUMAN SERVICES				
Administration for Children and Families				
University Centers for Excellence in DD	37.9	38.9	38.9	0.0
DD Councils	74.3	75.1	75.1	0.0
Protection & Advocacy Systems	40.0	41.0	41.0	0.0
Projects of National Significance	14.1	14.1	14.1	0.0
Child Abuse Prevention and Treatment	109.8	97.1	107.0	+10.0
Health Resources and Services Administration				
Maternal & Child Health Block Grant	662.1	662.1	673.0	+11.0
Combating Autism Act – Autism and Other DD	42.0	48.0	55.0	+7.0
Centers for Disease Control and Prevention				
Center on Birth Defects & DD	138.0	143.5	143.5	0.0
National Institutes of Health				
Natl. Institute of Child Health and Hum. Dev.	1,295.8	1,329.5	1,369.5	+40.0
Administration on Aging				
Lifespan Respite Care Act	2.5	2.5	5.0	+2.5
Nat'l Family Caregiver Support Program	154.0	154.0	202.0	+48.0
Department of Education				
Individuals with Disabilities Education Act				
Part B State and Local Grants	10,900.0	11,505.0	11,755.0	+250.0
Preschool Grants	374.0	374.0	374.0	0.0
Part C Early Intervention	440.0	440.0	440.0	0.0
Part D National Programs				
State Personnel Development	48.0	48.0	48.0	0.0
Technical Assistance and Dissemination	48.5	49.5	49.5	0.0
Personnel Preparation	91.0	91.0	91.0	0.0
Parent Information Centers	27.0	28.0	28.0	0.0
Technology and Media	38.6	44.0	41.0	-3.0
Research in Special Education (IES)	70.6	71.1	71.1	0.0
Special Education studies and evaluations (IES)	9.5	11.5	11.5	0.0
Dept. of Labor				
Office of Disability Employment Policy	26.6	39.0	39.1	+1.0
Rehabilitation Services and Disability Research				
Voc. Rehabilitation State Grant	2,974.6	3,084.6	3,141.5	+56.9
Supported Employment State Grant	29.2	29.2	0.0	-29.0
*Supported Employment Extended Services Youth			25.0	+25.0
NIDRR	107.7	109.2	111.9	+2.7
State Assistive Technology Programs	31.0	31.0	31.0	0.0
Independent Living Formula Grants	101.0	104.0	110.0	+6.0
Higher Education Act				
Demonstration Projects-Disability (Higher Ed.)	7.0	7.0	7.0	0.0
Postsecondary Program for Students with ID	N/A	11.0	11.0	0.0
AmeriCorp	271.2	372.5	488.0	+115.5
Disability Placement Funds	N/A	5.0	6.0	+1.0

*new program

Dept. of HHS/Child Abuse and Neglect

The president's budget freezes funding for the Child Abuse Prevention and Treatment Act basic state grants at the current level of \$27 million and the community-based child abuse prevention grants at \$41 million. The CAPTA discretionary grants would be increased by \$10 million over 2010 funding to \$39 million for "a new competitive grant program to encourage States to use evidence-based practices for preventing child abuse and neglect."

It is unclear if the added funding is intended to cover the existing grants for evidence-based home visitation which was terminated by Congress in the 2010 appropriations legislation anticipating enactment of home visiting funding in health care reform legislation. The new spending proposed could be for a different type of prevention activity altogether.

Department of Education

President Obama's 2011 education budget focuses on K-12 elementary and secondary education in anticipation of the reauthorization of the Elementary and Secondary Education Act (ESEA, formerly NCLB) with increased competitive funding to encourage academic reforms. In total, the president's budget includes \$49.7 billion for the Department of Education's discretionary programs, an increase of \$3.5 billion over fiscal year 2010. The budget also includes \$173 billion in loans, grants, tax credits and work-study programs to help students go to college.

For special education, the Administration is requesting \$11.8 billion, an increase of \$25 million over the 2010 appropriation for the Part B state grant program. The increase would be reserved for technical assistance to improve the capacity of States to meet the data collection requirements of the IDEA.

Funding for the Grants for Infants and Families and Preschool Grants programs would both be level-funded as would most of the Part D National Activities that provide a variety of technical assistance, dissemination, training, and other activities. The budget states that at level funding the Personnel Preparation program will still have \$25.7 million available for new competitive grants and \$65.0 million for continuation awards. Funding for the Technology and Media Services program would be cut by \$2.8 million.

Funding for Special Olympics programs would be increased to \$10 million, \$1.9 million over the 2010 appropriation. The increase supports a new program, "Mentoring for Individuals with Intellectual Disabilities" subject to the enactment of the Best Buddies Empowerment Act of 2009, a new bill recently introduced. The Budget states that this program would support activities to increase the participation of people with intellectual disabilities in social relationships and other aspects of community life, including education and employment.

Vocational Rehabilitation

For Rehabilitation Services and Disability Research, the president's budget provides \$3.6 billion to support research, training, demonstration, technical assistance, evaluation, and direct service programs.

The \$3.1 billion request for the Vocational Rehabilitation (VR) State Grants program reflects the Administration's proposal to consolidate into Title I the following programs: Supported Employment State Grant, Projects with Industry, Migrant and Seasonal Farm Workers and the funds currently provided to State VR agencies to support

in-service training for agency personnel under the training program. Of the \$57 million dollar proposed Title I increase, \$55 million is the combined funding for the consolidated programs.

The budget provides \$110 million for a new “Grants for Independent Living” program that would replace the Independent Living State Grants and Centers for Independent Living programs and would provide formula grants to States to support the provision of independent living services through centers for independent living. The request represents a \$6.3 million increase over the 2010 levels for the programs being consolidated and would provide additional funding for States with significant unmet needs. In addition, a new \$6.5 million National Activities to Improve Rehabilitation Services program would replace Demonstration and Training programs and consolidate the resources previously provided under the Evaluation and Program Improvement programs.

A new \$25 million Supported Employment Extended Services for Youth with Significant Disabilities program would provide competitive grants to assist States in expanding supported employment opportunities for youth with significant disabilities as they transition from school to the workforce. The limited availability of resources for extended services is a major barrier to increasing supported employment opportunities for youth with significant disabilities who require ongoing support in order to work in the competitive labor market. Under this new program, State and local agencies would be required to work together to develop and implement innovative methods of expanding the availability of such services. The existing set-aside for supported employment within Title I of the Rehab Act would be consolidated along with other Title I programs.

An increase of \$2.7 million is requested for the National Institute on Disability and Rehabilitation Research to conduct research related to vocational rehabilitation and rigorous evaluations of programs and activities authorized under the Rehabilitation Act.

The budget also includes \$30 million for a proposed Workforce Innovation Fund. Funding for this activity would be combined with \$30 million requested under Adult Education National Leadership Activities to support a partnership with the Department of Labor to encourage innovation and support projects to identify and validate effective strategies for improving the delivery of services and outcomes for beneficiaries under programs authorized by the Workforce Investment Act.

Assistive Technology Act programs are level funded. The request includes \$25.7 million for the AT State grant program, \$4.3 million for the Protection and Advocacy for Assistive Technology program, and \$1.0 million for technical assistance required under the AT Act's National Activities authority.

Higher Education

The President’s budget provides \$11 million for Model Transition Programs for Students with Intellectual Disabilities into Higher Education. This program, new since the reauthorization of the Higher Education Act last year, awards competitive grants to institutions of higher education or consortia of such institutions to create or expand high quality, inclusive model comprehensive transition and postsecondary programs for students with intellectual disabilities. The 2011 request would support about 25 continuation grants. The existing Disability Demonstration projects would be level funded at \$7 million.

Institute for Education Sciences (IES) funding for special education research would be level funded at \$71 million as would special education studies and evaluations at \$11.5 million.

Dept. of Labor

The President's *Budget in Brief* states that the FY 11 request of \$39,138,000 for the Office on Disability Employment Policy (ODEP) will enable it to continue its collaborative efforts with ETA. ODEP and ETA are working to improve the capacity of the existing One-Stop system to provide accessible programs and services to individuals with disabilities. Specifically, ODEP requests \$12 million to continue its FY 2010 collaboration work with ETA, to increase system capacity and meaningful access (e.g. Section 188 of the Rehabilitation Act, as amended) to its WIA programs through the *Disability Employment Initiative*. This initiative will seek to build upon the promising practices of ETA's Disability Program Navigator initiative and ODEP's customized employment initiative to improve the employment outcomes of individuals with disabilities served by One-Stop Career Centers.

AmeriCorps State and National

The FY 2011 Budget requests \$488.033 million for AmeriCorps State and National grants. The budget states that this will allow a planned 94,570 AmeriCorps members to participate in national service activities. For Budget requests \$6 million for disability inclusion grant activities, an increase of \$1million. The Budget states that the Corporation will emphasize inclusion of people with disabilities in existing programming, as well as new priorities areas established in the Kennedy Serve America Act (e.g. veterans, underserved rural and urban communities, older adults, youth/students, etc.). The Corporation also will continue outreach efforts to participants in all Corporation-funded programs. Of the \$6 million request, \$4.5 million is intended for disability inclusion grants to State Service Commissions. These grants will support Commission efforts to engage the disability community and to develop and support the implementation of effective, performance-based service programs that are accessible to the growing numbers of Americans with disabilities. \$1.5 million will go to fund training and technical assistance, including outreach to disability organizations at the national, state and local levels.

Medicaid/Medicare

The President's budget includes \$25.5 billion to extend the American Recovery and Reinvestment Act's (ARRA) temporary increase to the federal share of Medicaid spending (known as the federal medical assistance percentage or FMAP) for six months (Jan 1, 2010 - June 30, 2011). The ARRA increase will expire on December 31, 2010. An extension is needed because states are continuing to experience significant deficits due to the economic recession. Congress must pass legislation that includes this increase. The House of Representatives included this increase in its jobs bill which passed in December.

The budget proposal also includes new Medicaid and Medicare demonstration projects aimed at evaluating reforms to provide higher quality care at lower costs. Another proposal would fund the Year of Community Living Initiative to promote collaboration between the Departments of Health and Human Services and Housing and Urban Development to expand access to housing and community supports to enable people with disabilities to live in the community as opposed to in institutional settings.

Next Steps

The President's budget request is only the first step in an almost year-long process of completing annual appropriations for federal department programs. The next step is for the House and Senate Budget Committees

to begin crafting the Fiscal Year 2011 Budget Resolution (BR). The BR, once adopted by the Congress, will serve as the blueprint which the Appropriations Committees will use to make program by program spending decisions.